Richard Steinberg e-mail <u>rsteinbe@iupui.edu</u> (direct is faster than Oncourse)
Office: 509e Cavanaugh Hall
Phone: 317-278-7221

Mailing Address: Dept. of Economics Fax: 317-274-0097 (mark to my attention)

516 Cavanaugh Hall, IUPUI Indianapolis, In 46202-5140.

## **Econ 514 - The Nonprofit Economy and Public Policy**

Nonprofit organizations provide an intriguing alternative institutional form for provision of services in higher education, health care, religion, aid to the poor, research, and arts and culture. We first consider the role and behavior of these organizations (If not for profit, for what?), then consider several recent public policy controversies. These include purported fundraising abuses, the funneling of 'profits' towards personal gain, 'collusion' by universities in the granting of financial aid, commercial activities that may unfairly compete with for-profits, the conversion of multi-billion dollar nonprofit health and health insurance organizations into for-profit entities, and the tax treatment of personal donations. This year, Congress will consider extending estate taxation (with effects on charitable bequests), nonprofit bridge loans, the IRA charitable rollover, and the Corporation for National and Community Service will consider how to implement the new Social Innovation fund. A good site for updates on public policy, from the nonprofit community perspective, is at http://www.independentsector.org/index.htm

## Accomodating Diverse Backgrounds

Econ 514 is designed to be taken by MA-Philanthropic Studies students, MPA-Public Affairs (with concentration in Nonprofit Management) students, and MA-Economics students. Some doctoral students in Philanthropic Studies may also take this class as an elective or to make up for deficiencies in the coverage of their MA degree program. Those taking 514 for credit towards the MA in Economics will have a distinct but overlapping set of required readings, and supplementary meetings will be arranged as necessary to cover the technical aspects in the distinct articles.

#### Class Objectives

The goals of this course are:

- a) To provide a deeper understanding of the regulatory and tax environment faced by nonprofit organizations.
- b) To develop your analytic skills by sketching the logic behind recent research and work-in-progress on the role, functioning, and regulation of the third sector.
- c) To foster your creative application of these analytic skills so that you can effectively address governmental-policy controversies that may emerge in the future, either as a nonprofit manager, spokesperson, lobbyist, voting citizen, or academic researcher.
- d) To illustrate the ubiquity of basic economic tools and the ways in which economic logic needs to be modified in a particular applied policy setting.

#### **Prerequisites**

Econ 201 or equivalent (Principles of Microeconomics) is a prerequisite for this class. The relevant elements of that course presumed here (although brief reviews will be incorporated in lectures) are supply and demand, monopoly, marginal costs, and market failure (where a more extensive review will be given). If you are lacking in this background, need a refresher, or are just plain curious, you should read selected chapters from <a href="Economics for Nonprofit Managers">Economics for Nonprofit Managers</a> by Dennis Young and Rich Steinberg (ranked #616,068 on amazon.com!). You should particularly read the first chapter.

PHST P521 (or equivalently SPEA V521) is an informal prerequisite for this class. But only small parts of that course are crucial. Here are some readings that will bring you up to speed if you have not taken the course:

Required for newbies:

Elizabeth Boris, Introduction: Nonprofit Organizations in a Democracy: Varied Roles and Responsibilities, in Boris and C. Eugene Steurle, eds., <u>Nonprofits and Government:</u> Collaboration and Conflict.

Boris and Steuerle, "The Scope and Dimensions of the Nonprofit Sector in the United States." In Walter W. Powell and Richard Steinberg, eds., <u>The Nonprofit Sector: A Research Handbook</u>, Second Edition. (Hereinafter Handbook2)

Optional for newbies:

Anheier and Salamon, "The Nonprofit Sector in Comparative Perspective." Handbook2

Giving USA, (annual).

#### Course Requirements

There is no textbook for this course. Required readings will be posted on oncourse for download. Several readings are chapters in Handbook2, and the rest of the chapters may be of interest so it wouldn't hurt you to buy this book, but there is no requirement to do so. There will be two exams (counting 25% each), occasional assignments (totalling 20%), and a term project (counting 30%). A one-page description of your intended project must be submitted for approval (and to enable me to make timely suggestions) no later than about Feb. 27, 2008. Economics graduate students taking this course will have different assignments than other graduate students. Specifically, Economics students will need to make a presentation (preferably oral) on one of the more technical readings, with details to be given later, in lieu of one of the homeworks that provides practice on economics issues you are already good at.

## Statement on Plagiarism, Cheating, and Related Opportunistic Behaviors.

Don't do it. I check. I prosecute. Penalties are the maximum allowed. If you are unsure how to cite the work of others in your term projects, learn how or ask. I don't care too much about formatting issues (for example, it is ok to omit page numbers) as long as you clearly

distinguish your own work and ideas from the work and ideas of others and give credit where credit is due.

### Course Outline:

The first half of the course, on theories of the role and behavior of nonprofit organizations, has a set list of topics. The second half of the course, applying these tools to public policy controversies has a longer list of topics than we will have time for. I have selected a manageable set of topics, but we can substitute topics from the bibliography below if you would prefer. The required reading list below assumes we cover the topics I have selected.

This list of readings serves as a general bibliography. Only those readings marked by a \* are required. \$ indicates a technical reading for those with sufficient economics and/or statistics backgrounds. These readings are not required, but I'd love to discuss them individually with you if you have sufficient background and desire.

### I) What Role for Nonprofits?: Economic and Political-Economic Theories.

### A) Required

\*Richard Steinberg, "Economic Theories of Nonprofit Organization", *Handbook2*.

\*Estelle James, "Introduction," (pages 1-13 only), from James, ed., *The Nonprofit Sector in International Perspective: Studies in Comparative Culture and Policy*, 1989 (hereafter NSIP).

\*Lester Salamon, "Partners in Public Service: The Scope and Theory of Government-Nonprofit Relations," in Powell, ed., *The Nonprofit Sector: A Research Handbook* (first edition).

#### **B)** More on Public Goods Theories

\$Bilodeau, Marc and Richard Steinberg. "Donative Nonprofit Organizations." In *Handbook on the Economics of Giving, Reciprocity, and Altruism, Vol. 2*, edited by S.-C. Kolm, and J. Mercier Ythier

\$Avner Ben-Ner, "Nonprofit Organizations: Why do they Exist in Market Economics?," In Susan Rose-Ackerman, ed., *The Economics of Nonprofit Institutions: Studies in Structure and Policy*, 1986 (hereafter ENPI).

\$Bilodeau, M. and Slivinski, A. 1998. Rational Nonprofit Entrepreneurship. *Journal of Economics and Management Strategy*.

\$Bilodeau, Marc and Al Slivinski. Rival Charities, *Journal of Public Economics* 66, 1997, 449-467

\$Hansmann, Henry. Nonprofit Enterprise in the Performing Arts, *Bell Journal of Economics* 12, 1981, pp. 341-361

\$A.G. Holtmann, "A Theory of Non-profit Firms," *Economica 50*, November 1983.

\$Anne Preston, "The Non-Profit Firm: A Potential Solution to Inherent Market Failures," *Economic Inquiry*, July 1988.

### C) Testing Public Goods Theories

\$James, Estelle. Why Do Different Countries Choose a Different Public-Private Mix of Educational Services?, *Journal of Human Resources 28#3*, 1993, pp. 571-592

\$Feigenbaum, Susan, "The Case of Income Redistribution: A Theory of Government and Private Provision of Collective Goods," *Public Finance Quarterly*, 8, 1980.

Avner Ben-Ner and Theresa Van Hoomisen, "Nonprofit Organizations in the Mixed Economy: A Demand and Supply Analysis," in *Annals of Public and Cooperative Economics*, 1991.

# D) More on Asymmetric Information Theories

Henry Hansmann, "The Role of Non-Profit Enterprise," *Yale Law Journal* 89, April 1980.

Henry Hansmann. 1996. The Ownership of Enterprise.

Steinberg, Richard (2010) "Principal-Agent Theory and Nonprofit Accountability," forthcoming in Klaus J. Hopt and Thomas Von Hippel, eds., *Comparative Corporate Governance of Non-Profit Organizations*. Cambridge University Press.

Burton Weisbrod, Chapter 2 "Options Among Institutional Forms" in *The Nonprofit Economy*, 1988, (hereafter NPE)

Andreas Ortmann and Mark Schlesinger, "Trust, Repute, and the Role of Nonprofit Enterprise," from Helmut Anheier and Avner Ben-Ner, eds., *The Study of Nonprofit Enterprise: Theories and Approaches*. 2003. (Hereinafter SNE).

\$Richard Hirth, 1999. "Consumer Information and Competition Between Nonprofit and For-Profit Nursing Homes." *Journal of Health Economics*. 18:219-40.

\$David Easley and Maureen O'Hara, "Optimal Nonprofit Firms," in ENPI.

\$Chillemi, Ottorino and Benedetto Gui. 1991. Uninformed Customers and Nonprofit Organization: Modelling 'Contract Failure' Theory. *Economics Letters 35*, 1991.

\$Glaeser and Schleifer 2001. Not-for-Profit Entrepreneurs. *Journal of Public Economics 81*.

### E) Issues in Comparing Behaviors Across Sectors

\*Mark Schlesinger and Brad Gray. "Nonprofit Organizations and Health Care: Some Paradoxes of Persistent Scrutiny." In *Handbook2* 

Burton Weisbrod, Institutional Form and Organizational Behavior, in Powell and Clemens, eds., *Private Action and the Public Good*, 1998 (hereafter Powell and Clemens).

\$Mark Schlesinger, Mismeasuring the Consequences of Ownership: External Influences and the Comparative Performance of Public, For-Profit, and Private Nonprofit Organizations, in *Powell and Clemens*.

Mark Pauley, "Nonprofit Firms in Medical Markets," *American Economic Review* 77, 1987, pp. 257-262.

### F) Testing Asymmetric Information Theories

\*Elizabeth Mauser, "The Importance of Organizational Form: Parent Perceptions vs. Reality in the Day Care Industry", in Powell and Clemens, 1998. Selected tables only.

Burton Weisbrod and Mark Schlesinger, "Ownership and Regulation in Markets with Asymmetric Information: Theory and Empirical Application to the Nursing Home Industry," in *ENPI*.

Richard Steinberg and Bradford Gray, "'The Role of Nonprofit Enterprise' in 1992: Hansmann Revisited," in *Nonprofit and Voluntary Sector Quarterly* (hereafter NVSQ), 1993.

Hansmann, Henry. The Economic Role of Commercial Nonprofits: The Evolution of the Savings Bank Industry, in Helmut Anheier and Wolfgang Seibel, eds., *The Third Sector: Comparative Studies of Nonprofit Organizations*. de Gruyter. 1990,

Eleanor Brown and Al Slivinski, "Nonprofit Organizations and the Market." *Handbook2* 

\$Grabowski, David and Richard Hirth, 2003. Competitive Spillovers Across Non-Profit and For-Profit Nursing Homes. *Journal of Health Economics* 22(1): 1-22.

\$Mark Schlesinger, Nicole Quon, Matthew Wynia, Deborah Cummins, and Bradford Gray. 2005. Profit-Seeking, Corporate Control, and the Trustworthiness of Health Care Organizations: Assessments of Health Plan Performance by Their Affiliated Physicians. *Health Services Research* 40:3

\$Tami L. Mark, Psychiatric Hospital Ownership and Performance: Do Nonprofit Organizations Offer Advantages in Markets Characterized by Asymmetric Information, *Journal of Human Resources*, vol. 31, 1996 or so.

\$William Spector, Thomas Selden, and Joel Cohen, The Impact of Ownership Type on Nursing Home Outcomes, *Health Economics*, Nov. 1998.

\$McClellan, Mark and Douglas Staiger. Comparing Hospital Quality at For-Profit and Not-for-Profit Hospitals in David M. Cutler, ed., *The Changing Hospital Industry: Comparing Not-for-Profit and For-Profit Institutions*. University of Chicago Press, 2000, pp. 93-112.

# **G)** Testing Subsidy Theories

\$Henry Hansmann, "The Effect of Tax Exemption and other Factors on the Market Share of Nonprofit Versus For-Profit Firms," *National Tax Journal*, 1987.

\$Gulley, O. David and Rexford E. Santerre. 1993. The Effect of Tax Exemption on the Market Share of Nonprofit Hospitals. *National Tax Journal*, pp. 477-486.

# H) More on Entrepreneurial Sorting and Preferences

Dennis Young, "Entrepreneurship and the Behavior of Nonprofit Organizations: Elements of a Theory," in *ENPI* (and other places).

Dennis Young, If Not For Profit, For What?, 1983

Philip Mirvis, "The Quality of Employment in the Nonprofit Sector: An Update on Employee Attitudes in Nonprofits Vs. Business and Government," *Nonprofit Management and Leadership*, 1992.

James Rawls, Robert Ullrich, and Oscar Nelson, Jr., "A Comparison of Managers Entering or Reentering the Profit and Nonprofit Sectors, *Academy of Management Journal*, 1975.

Debra Minkoff and Walter W. Powell, Nonprofit Mission: Constancy, Responsiveness, or Deflection, *Handbook 2* 

Howard Tuckman and Cyril Chang, Commercial Activity, Technological Change and Nonprofit Mission, *Handbook2* 

\$Steinberg, Richard and Catherine Eckel. 2009. Towards Integrated Models of Nonprofit Organizations: Genesis and Objectives. Working paper.

\$Anne Preston, "Entrepreneurial Self-Selection into the Nonprofit Sector: Effects on Motivation and Efficiency," draft, 1992.

# I) Empirical Work on Objectives

\$Richard Steinberg, "The Revealed Objective Functions of Nonprofit Firms," *Rand Journal of Economics 17*, Winter 1986.

\$Jyoti Khanna, John Posnett, and Todd Sandler, "Charity Donations in the UK: New Evidence based on Panel Data," *Journal of Public Economics*, 1995.

\$Burton Weisbrod and Burcay Erus. "Objective functions and compensation structures in nonprofit and for-profit organizations: Evidence from the "mixed" hospital industry." in Edward Glaeser, ed., *The Governance of Not-for-Profit Firms*. University of Chicago Press (2003).

\$Burton Weisbrod and Jeffrey Ballou. Inferring Differences in the Behavior of For-Profit, Governmental, and Nonprofit Organizations from Managerial Rewards: Evidence from the Hospital Industry. *Journal of Public Economics*, 2002.

Brooks, Arthur C. (2005). "What Do Nonprofit Organizations Seek? (And Why Should Policymakers Care?)" *Journal of Policy Analysis and Management* 24(3): 543-558.

Brooks, Arthur C., and Jan I. Ondrich (2007). "Quality, Service Level, or Empire: Which is the Objective of the Nonprofit Arts Manager?" *Journal of Cultural Economics* 31: 129-142.

Lowry, Robert C. 1997. "The Private Production of Public Goods: Organizational Maintenance, Managers' Objectives, and Collective Goals." *American Political Science Review*. 91:308-323.

Vitaliano, Donald F. 2003. "Do Not-For-Profit Firms Maximize Profit?" *The Quarterly Review of Economics and Finance*. 43:75-87.

Deneffe, Daniel and Robert T. Masson. 2002. "What do Not-For-Profit Hospitals Maximize?" *International Journal of Industrial Organization* 20:461-492.

### J) Miscellaneous

Richard Steinberg, "Public Policy and the Performance of Nonprofit Organizations: A General Framework", NVSQ, 1993.

Eleanor Brown and Al Slivinski, Nonprofits and the Market, Handbook2

\$Malani, Anup, Tomas Philipson, and Guy David. "Theories of Firm Behavior in the Non-Profit Sector: A Synthesis and Empirical Evaluation." In <u>The Governance of Not-for-Profit Organizations</u>, edited by Edward L. Glaeser. Chicago: University of Chicago Press, 2003.

\$Glaeser 2003. Introduction. In Glaeser, ed., *The Governance of Not-for-Profit Organizations*.

\$Marc Bilodeau, "Profitable Nonprofits," (draft, 1998).

\$Mark Pauley and Michael Redisch, "The Not-for-Profit Hospital as a Physicians Cooperative," <u>American Economic Review 63</u>, 1973.

\$Joseph Newhouse, "Toward a Theory of Non-profit Institutions: An Economic Model of a Hospital," <u>American Economic Review 60</u>, 1970.

# II) What Role for Nonprofits?: Other Considerations

Julian Wolpert, "Decentralization and Equity in Public and Nonprofit Sectors," *NVSQ*, Winter 1993.

Charles Clotfelter, "The Distributional Consequences of Nonprofit Activities" in Clotfelter, ed., *Who Benefits from the Nonprofit Sector*, 1992.

Richard Steinberg and Burton A. Weisbrod, "Pricing and Rationing by Nonprofit Organizations with Distributional Objectives," in Burton A. Weisbrod, ed., *To Profit or Not to Profit: The Commercialism Transformation of the Nonprofit Sector*. New York: Cambridge University Press, 1998.

James Douglas, "Political Theories of Nonprofit Organizations" in *Handbook 1*.

Elisabeth Clemens, The Constitution of Citizens: Political Theories of Nonprofit Organizations, *Handbook2* 

Walzer, Michael. 1991. "The Idea of Civil Society: A Path to Social Reconstruction." *Dissent*, Spring, pp. 393-404.

Rich Steinberg, "The Clash of Values in the Civil Society," working paper.

\$Avner Ben-Ner, "Birth, Change and Bureaucratization in Nonprofit Organizations: An Economic Analysis" (draft, 1987)

\$Richard Steinberg and Burton A. Weisbrod. Nonprofits with Distributional Objectives: Price Discrimination and Corner Solutions, *Journal of Public Economics*, 2005.

### III) Contracting Out, Public-Private Partnerships: Government/Nonprofit Relations

### A) Contracting

\*Kirsten Grønbjerg, "Transaction Costs in Social Service Contracting: Lessons from the USA," In Perri 6 and Jeremy Kendall, eds., *The Contract Culture in Public Services*, Brookfield, VT: Ashgate Publishing Co., 1997.

\*Steinberg, Richard. "Competition in Contracted Markets." In Perri 6 and Jeremy Kendall, eds., *The Contract Culture in Public Services*, Brookfield, VT: Ashgate Publishing Co., 1997.

\$Susan Rose-Ackerman, "Do Government Grants to Charity Reduce Private Donations?" In Michelle White, ed., *Nonprofit Firms in a Three-Sector Economy*, 1981. Reprinted in *ENPI*.

\$Susan Rose-Ackerman, "Ideals versus Dollars: Donors, Charity Managers, and Government Grants," *Journal of Political Economy 95*, 1987.

\$Ferris, James M. and Elizabeth Graddy. Organizational Choices for Public Service Supply, *Journal of Law and Economic Organization* 10#1, 1994, pp. 126-141

\$Bruce Kingma, "Portfolio Theory and Nonprofit Financial Stability," NVSQ, 1993.

Kendall, Knapp, and Forder. "Social Care and the Nonprofit Sector in the Western Developed World." *In Handbook2* 

Steven Rathgeb Smith and Kirsten Gronbjerg, Scope and Theory of Government-Nonprofit Relations, *Handbook2* 

Carolyn Hill, Contracting with Nonprofits and For-Profits for Human Services, working paper, Harris School of Public Policy Studies, 2000.

James Ferris, "The Double-Edged Sword of Social Service Contracting: Public Accountability versus Nonprofit Autonomy," *Nonprofit Management and Leadership*, vol. 3 #4, 1993.

Judith Saidel, "Resource Interdependence: The Relationship between State Agencies and Nonprofit Organizations," *Public Administration Review*, 1991.

Steven Rathgeb Smith, "Contracting and the Changing Politics of Need in the U.S." In Perri 6 and Jeremy Kendall, eds., *The Contract Culture in Public Services*, Brookfield, VT: Ashgate Publishing Co., 1997.

Kirsten Gronbjerg, Understanding Nonprofit Funding, 1993.

Steven R. Smith and M. Lipsky, *Nonprofits for Hire: The Welfare State in the Age of Contracting*, 1993.

Robert W. Paulson, "People and Garbage are not the Same: Issues in Contracting for Public Mental Health Services," *Community Mental Health Journal*, 1988.

Christoph Badelt, "Contracting and Institutional Choice in Austria" In Perri 6 and Jeremy Kendall, eds., *The Contract Culture in Public Services*, Brookfield, VT: Ashgate Publishing Co., 1997.

Susan Rose-Ackerman, "Efficiency, Funding, and Autonomy in the Third Sector," in Anheier and Seibel, eds., *The Third Sector: Comparative Studies of Nonprofit Organizations*, 1990.

### B) Partnerships

\*C. Theodore Koebel, Richard Steinberg, and Robert Dyck, "Public-Private Partnerships for Affordable Housing: Definitions and Application in an International Perspective," in Koebel, ed., *Shelter and Society: Theory, Research, and Policy for Nonprofit Housing*, 1998.

Jeanne M. Wolfe and William Jay, "The Revolving Door: Third-Sector Organizations and the Homeless." In George Fallis and Alex Murray, eds., *Housing the Homeless and Poor: New Partnerships among the Private, Public, and Third Sectors*, 1990.

Keith Banting, "Social Housing in a Divided State." In George Fallis and Alex Murray, eds., *Housing the Homeless and Poor: New Partnerships among the Private, Public, and Third Sectors*, 1990.

## V) Giving

#### A) Theory

\*Richard Steinberg, "Collective Goods as a Window on Nonprofit Economics," *Third Sector Review*, 4#2, 1998, pp. 27-48

Lise Vesterlund, "Why Do People Give" *Handbook2* 

### **B) Subsidizing Donations**

\*Richard Steinberg, "Would a Flat Tax Flatten Donations?" *Indiana Donor's Alliance Review*, 1996.

Richard Steinberg, "Taxes and Giving: New Findings," Voluntas, 1990.

Rob McClelland. Effects of Allowing Nonitemizers to Deduct Charitable Contributions, Working Paper, Congressional Budget Office, Dec. 2002.

Joulfaian, David (2000a) Estate Taxes and Charitable Bequests by the Wealthy, Working Paper, U.S. Treasury Office of Tax Analysis, Washington DC.

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\$Kevin Barrett, "Charitable Giving and Federal Income Tax Policy: Additional Evidence from a Panel of Taxpayers," *National Tax Journal*, 1991.

\$Kevin Barrett, Anya McGuirk, and Richard Steinberg, "Further Evidence on the Dynamic Impact of Taxes on Charitable Giving," *National Tax Journal*, June 1997.

\$O'Neil, Cherie J., Steinberg, Richard and Thompson, G. Rodney (1996) Reassessing the Tax-Favored Status of the Charitable Deduction for Gifts of Appreciated Assets, *National Tax Journal*, XLIX, 2, 215-234.

\$Randolph, W.C. (1995) Dynamic Income, Progressive Taxes, and the Timing of Charitable Contributions, *Journal of Political Economy*, 103, 4, 709-38.

\$Andreoni, James and Bergstrom, Theodore (1996) Do Government Subsidies Increase the Private Supply of Public Goods, *Public Choice*, 88, 295-308.

\$Russell Roberts, "Financing Public Goods," *Journal of Political Economy 95*, 1987.

\$Joel Slemrod, "Are Estimated Tax Elasticities Really Just Tax Evasion Elasticities? The Case of Charitable Contributions," *Review of Economics and Statistics* 71, August 1989.

\$LH Lankford and JH Wycoff, "Modeling Charitable Giving Using a Box-Cox Standard Tobit Model," *Review of Economics and Statistics*, 73, 1991.

\$William Reece and Kim Zieschang, "Consistent Estimation of the Impact of Tax Deductibility on the Level of Charitable Contributions," *Econometrica* 53, 1985.

Richard Steinberg, "Tax Credits for Charitable Giving," draft 1988.

Gerald Auten, Charles Clotfelter, and Richard Schmalbeck, "Taxes and Philanthropy Among the Wealthy".

#### C) Crowding Out

Richard Steinberg, "What the Numbers Say," *Advancing Philanthropy*, vol 3, #2, Summer 1995, pp. 26-31.

Richard Steinberg, "Does Government Spending Crowd Out Donations? Interpreting the Evidence," *Annals of Public and Cooperative Economics*, 1991. selected tables = \*; entire article = \$.

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\$Andreoni, James and Payne, A. Abigail (2010) "Is Crowding Out Due Entirely to Fundraising? Evidence from a Panel of Charities." Forthcoming, *Journal of Public Economics* 

\$Richard Steinberg, "Voluntary Donations and Public Expenditures in a Federalist System," *American Economic Review*, 1987.

Kingma, Bruce R. 1995. Do Profits "Crowd Out" Donations, or Vice Versa? The Impact of Revenues from Sales on Donations to Local Chapters of the American Red Cross. *Nonprofit Management and Leadership 6*, pp. 21-38.

\$Lewis M. Segal and Burton A. Weisbrod, "Interdependence of Commercial and Donative Revenues," in *To Profit....* 

\$Michelle H.Yetman & Robert J.Yetman 2003. The Effect of Nonprofits' Taxable Activities on the Supply of Private Donations. *National Tax Journal*.

\$Jerald Schiff, Charitable Giving and Government Policy, 1990.

\$Bruce Kingma, "An Accurate Measurement of the Crowd-Out Effect, Income Effect, and Price Effect for Charitable Contributions," *Journal of Political Economy*, 1989.

\$Abigail Payne, Does the Government Crowd-Out Private Donations? New Evidence from a Sample of Non-Profit Firms, *Journal of Public Economics*, 1998.

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\$Andreoni, James. (1989). Giving with Impure Altruism: Applications to Charity and Ricardian Equivalence. *Journal of Political Economy*, 97, 1447-58.

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#### D) Fundraising

\*Richard Steinberg, "The Economics of Fundraising," in Dwight Burlingame and Monty Hulse, eds., *Taking Fund Raising Seriously*, 1991.

\$Richard Steinberg, "Optimal Fundraising by Nonprofit Firms," in *Giving and Volunteering: New Frontiers of Knowledge*, 1985.

\$James Andreoni, "Toward a Theory of Charitable Fundraising." *Journal of Political Economy*, December 1998.

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## E) Volunteering

\*Laura Leete, Work in the Nonprofit Sector. In *Handbook2*.

Nancy Wolff, Burton Weisbrod, and Edward Bird, "The Supply of Volunteer Labor: The Case of Hospitals," *Nonprofit Management and Leadership*, 1993.

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#### F) Corporate Donations

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# VI) Taxation of Nonprofit Organizations and their Commercial Activities

# A) Commercial Activity

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\*John Simon, Harvey Dale, and Laura Chisolm. "The Federal Tax Treatment of Charitable Organizations." *Handbook2*.

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#### VII) Regulating Inputs

#### A) Labor

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